

Item Subject: Shattuck Briefer: Tanzan

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(With SECRET/NOFORN attachments)

MEMORANDUM

TO: HA - Mr. Shattuck

FROM: AF - Prudence Bushnell, Acting

SUBJECT: Your visit to Tanzania

I. PARTICIPANTS AND PURPOSE:

In Tanzania, you will call on President Mwinyi, who has been "Facilitator" for the Arusha peace process since it began in June 1992, and Prime Minister Malacela, who has been an active interlocutor with both sides at crucial points in the process. Our main objective with your visit is to express appreciation for Tanzania's initiative to return the two sides to the Arusha process and to encourage President Mwinyi to remain involved.

II. KEY POINTS

- o We applaud your initiative to resume your role as "Facilitator" in negotiations between the Government of Rwanda and the RPF and encourage you to continue your efforts to bring the two sides back into the Arusha peace process and broker implementation of the Arusha peace accord.
- o We regret that the two sides failed to show up at the talks called for April 23. We pledge to do our part to encourage the two sides to attend the next scheduled meeting. We also intend to have an observer present when the talks resume. We are also working to find resources to help share with Tanzania the burden of cost for these talks.
- o We are gravely concerned about the continuing massacres of civilians in Rwanda and would hope you will do all in your power to bring this outrage to an immediate end.
- o We believe that an immediate ceasefire in place is of

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primary importance. It is our view that continued fighting between Government and RPF forces will only prolong the agony of the Rwandan people.

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- o The United States is preoccupied with the overwhelming dimension of the humanitarian tragedy in Rwanda. We will be working with other donor governments, international organizations, and non-governmental organizations to assure to the extent possible that humanitarian aid reaches those in need. We count on you to continue to provide refuge to those seeking it and to assure access of international assistance agencies to those in need.
- o We commend Tanzania for its hospitality to Rwandan refugees in the past and urge Tanzania to continue to assure security and assistance to Rwandans who may cross into Tanzania as a result of this latest crisis.

III. BACKGROUND

Motivated primarily by its desire for stability in the region, Tanzania played a crucial role in the Arusha peace process. Dubbed "Facilitator", the Government of Tanzania had a senior diplomat assigned full time to broker negotiations, it staffed the talks -- up to 7 persons at a time -- and supported the lodging and food costs of the RPF delegates. Senior Ministers, including the Prime Minister, intervened at critical points to move the talks forward. The August 4 signing of the Peace Accord was truly a feather in Tanzania's cap. Tanzania does not want its success to turn to failure. Nor does it want to support a new wave of Rwandan refugees to Tanzania.

President Mwinyi has at various points suggested bilateral intervention by his and neighboring militaries to restore order. We need to make clear that we oppose intervention in Rwanda and in Burundi by troops of neighboring countries, whether bilaterally or under a UN or OAU flag.

The United States hopes to keep Mwinyi positively engaged in seeking solutions to the Rwandan conflict in order to restore peace to the region and lay the groundwork for long-term regional stability.

Attachments:

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Tab 1: Biography of President Ali Hassan MWINYI
Tab 2: Biography of Prime Minister John MALECELA

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